

## Fair Presentation of Service Delivery Performance 2023

November 2023

Independent assurance report to Parliament 2023–24:10

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Independent assurance report to Parliament

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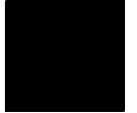


The Hon Shaun Leane MLC President Legislative Council Parliament House Melbourne The Hon Maree Edwards MP Speaker Legislative Assembly Parliament House Melbourne

Dear Presiding Officers

Under the provisions of the Audit Act 1994, I transmit my report Fair Presentation of Service Delivery Performance 2023.

#### Yours faithfully



Andrew Greaves Auditor-General 30 November 2023

The Victorian Auditor-General's Office (VAGO) acknowledges the Traditional Custodians of the lands and waters throughout Victoria. We pay our respects to Aboriginal and Torres Strait Islander communities, their continuing culture, and to Elders past and present.

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# **Review snapshot**

#### What we examined

We examined whether the public sector fairly presents its service delivery performance information.

We assessed 10 Victorian Government departments' performance statements in the Department of Treasury and Finance's (DTF) Budget Paper No. 3: Service Delivery (BP3) against the mandatory requirements and better practice guidance of DTF's *Resource Management Framework* (RMF).

We focused on 120 new performance measures across all departments and the Department of Energy, Environment, and Climate Action's (DEECA) presentation of environmental sustainability information.

#### Why this is important

The government spends public money to deliver goods and services to Victorians and uses performance information to inform its decisions.

Departments need to fairly report the delivery of their services so that Parliament and the community can hold them to account for their performance.

This means the reader must be able to understand and assess the government's service delivery and have confidence in the information.

Our previous reports on government service delivery performance have found that departments have not fully met their reporting responsibilities as required by the RMF.

#### What we concluded

Departments continue to introduce new measures that do not meet the requirements of the RMF.

Departments also are not consistently reporting changes to their objectives, outputs and measures.

This means that performance information is not fairly presented and does not enable Parliament and the community to properly assess departments' performance.

We found examples of inaccurate reporting and insufficient data quality controls in the information provided by DEECA. This means we cannot be assured that DEECA's BP3 environmental sustainability reporting is accurate and reliable.

#### What we recommended

We recommended that:

•

- DTF review the RMF criteria and improve guidance to help departments better comply with RMF requirements
- DEECA review its environmental sustainability measures
  - DEECA improve its data management and quality processes to improve the accuracy of its BP3 reporting.

→ Full recommendations

#### **Key findings**

#### 2023-24: 120 new performance measures



Source: VAGO.

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# Our recommendations

We made 4 recommendations to the Department of Treasury and Finance. We made 3 recommendations to the Department of Energy, Environment and Climate Action.

Recommendatio	ons	Agency response(s)
Department of Treasury and Finance	<ol> <li>Review the better practice performance measure criteria in the <i>Resource Management Framework</i> (referred to as the ACCURATE criteria) and consider:         <ul> <li>making the criteria mandatory</li> <li>including more detailed information and examples to support departments to consistently apply the criteria</li> <li>requiring departments to make clear within the budget papers:                 <ul> <li>which entity is delivering the service</li> <li>who the targeted beneficiary is</li> <li>providing detailed information about how departments can develop quantity measures that allow comparison of performance over time, taking into account changes in population or demand.</li></ul></li></ul></li></ol>	Accepted in principle
	2 Include detailed guidance on service delivery mapping (of inputs, activities and outputs) in the <i>Resource Management Framework</i> to assist departments to develop appropriate output-based performance measures (see Section 2).	Accepted
	<b>3</b> Provide departments training and support to develop output-based performance measures that comply with the <i>Resource Management Framework</i> (see Section 2).	Accepted
	4 Include standard wording in the <i>Resource Management Framework</i> for departments to use when reporting changes to their objectives or outputs (see Section 2).	Accepted
Department of Energy, Environment and Climate Action	<b>5</b> Review its environmental sustainability measures to ensure they meet the requirements of the <i>Resource Management Framework</i> and fairly present the performance of the department. This includes more clearly presenting its direct service delivery performance in relation to delivery partners (see Section 3).	Accepted in principle
	6 Review current data quality management practices across Budget Paper No. 3: Service Delivery reporting to meet the Victorian <i>Data</i> <i>Quality Standard</i> and implement any additional data quality controls required to improve data accuracy (see Section 3).	Accepted

#### Recommendations

#### Agency response(s)

7	Ensure that performance reporting records are kept in a manner that Accepted allows for independent verification. This should include (at minimum):
	<ul> <li>a copy of any raw data used and/or an extract of any point-in- time data used to calculate and report on Budget Paper No. 3:</li> <li>Service Delivery results. This also applies to measures where data is provided by third parties</li> </ul>
	<ul> <li>the methodology used to calculate the results</li> <li>documentation of processes used to assure the accuracy of</li> </ul>
	reported BP3 data.

(See Section 3).

# 1. A framework for service delivery performance

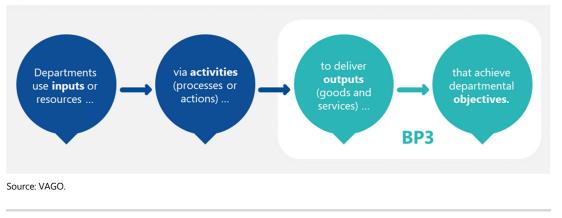
Every year VAGO assesses whether Victorian government departments are fairly presenting their service delivery performance in Budget Paper No. 3: Service Delivery (BP3). Departments develop this information using guidance provided by Victoria's *Resource Management Framework* (RMF) and in consultation with the Department of Treasury and Finance (DTF).

Department	In January 2023, machinery-of-government changes affected some departments.
names	In this report we use old department names when referring to data from the past (for example, in
	BP3 2022–23) and current department names when referring to 2023–24 data.

#### Departments report on service delivery performance through BP3

Why service Each year as part of the state budget, Victorian government departments report their service delivery delivery performance in BP3's departmental performance statements. This is a requirement of the performance is Financial Management Act 1994 (FMA). DTF coordinates this process on behalf of the Treasurer. important In their performance statements, departments specify the government-funded goods and services (outputs) they will provide for that budget year. Each output is supported by associated performance measures and targets. BP3 is presented in such a way that the reader can see how the outputs delivered by departments support the objectives that department is aiming to achieve. In 2023–24, the total expected output cost for all Victorian government departments is \$71.9 billion. Service delivery A department's performance statement in BP3 outlines its objectives, outputs, performance performance measures, targets for the upcoming financial year and actual results from the previous financial information year. Readers should be able to use this information to understand what the department intends should reflect to achieve (its objectives) with the outputs it delivers. outputs This means that performance information in BP3 should reflect the provision of goods and services and not the inputs or processes used to create them or the outcomes of service provision.

#### Figure 1: Service delivery map



Outputs should have a meaningful mix of measures	The RMF requires the accountable officer (in most cases, the secretary of the department) to ensure each output has a meaningful mix of performance measures that can provide an assessment of the department's service efficiency and effectiveness.		
of measures	This means that most outputs should have some quantity, quality and timeliness measures, together with a measure of total output cost.		
Departments' funding is based on output performance	Each department submits an invoice to DTF at the end of the financial year to support the release of funding for the services that department has delivered. This process is known as revenue certification. The Treasurer, advised by DTF, releases this funding (known as appropriation revenue) to departments based on their success in delivering their outputs and meeting their BP3 performance targets.		
Publishing non- output performance information	Each department also publishes performance information in its annual report. This can include information that does not directly relate to outputs – for example, internal departmental processes and staff metrics. Departments can also publish performance information on their departmental websites.		

#### DTF helps departments develop their performance information

DTF guides departmental performance	DTF manages and implements the RMF. This describes to departments the requirements for developing service delivery performance information. It gives a mix of mandatory requirements, supplementary requirements and guidance for departments.		
reporting	Departments develop their new performance measures as part of the annual budget process. An important part of DTF's oversight role is ensuring departments comply with any mandatory requirements of the RMF throughout this process.		
	A department's secretary, as the accountable officer, is responsible for delivering the outputs outlined in BP3 to the agreed standard. The secretary must also ensure the departmental performance statements are endorsed by the relevant minister(s) before submission to DTF during the budget process.		

Updates to the	DTF has updated the RMF since our last report. These updates include:				
RMF	<ul> <li>providing guidance on government objectives and priorities (in response to our 2021 Measuring and Reporting on Service Delivery report)</li> </ul>				
	• including a requirement that DTF can request data and methodology underpinning departments' performance measures (in response to our 2021 <i>Measuring and Reporting on Service Delivery</i> report)				
	• providing additional guidance to departments on how to explain why they have discontinued output performance measures.				
PAEC reviews changes to output	Parliament's Public Accounts and Estimates Committee (PAEC) reviews changes departments make to their output performance measures. This includes new measures departments have introduced and their proposals to discontinue measures.				
performance measures	PAEC publishes the results and recommendations from its review. In some cases, PAEC highlights issues it finds with the department's proposed changes to measures. It can also make recommendations for new measures related to certain investments or initiatives.				
	Parliament also publishes the government's response to PAEC's recommendations.				
Funding for objectives, not outcomes	DTF's departmental funding model, as described in the RMF, is based on funded outputs that are aligned to a department's objectives. The RMF does not refer to the role of outcomes in service delivery. The Department of Premier and Cabinet's (DPC) <i>Outcomes Reform in Victoria</i> , however, highlights the importance of outcomes in driving public sector effort. In our 2021 <i>Measuring and Reporting on Service Delivery</i> report we recommended that DTF and DPC integrate these policies to support more coherent and cohesive departmental performance reporting. This is due for completion in June 2024.				

#### Service delivery performance information must be fairly presented

What fair<br/>presentation<br/>meansWe created a framework based on the RMF to inform our annual assessments of whether the<br/>information is presented fairly. This aligns with the ACCURATE better practice criteria included in<br/>the Attachment to the RMF. Appendix D in this report explains the rationale for our assessment of<br/>each step in the framework.

Service delivery performance information is fairly presented when it:

- represents what it says it represents
- is capable of measurement
- is accurate, reliable and auditable.

How we assess fair presentation	To assess whether performance information	We determined whether
	Represents what it says it represents	• measures reflect the delivery of goods or services (outputs)
		<ul> <li>measures are useful to inform decisions or understand service delivery performance (useful)</li> </ul>
		<ul> <li>the agency is responsible for performance or delivering the goods and services (attributable)</li> </ul>
		<ul> <li>measures have a logical relationship to departmental outputs and objectives (relevant)</li> </ul>
		• it is clear what the agency intends to achieve (clarity).
	ls capable of measurement	• measures can demonstrate performance over time (comparable).
	Is accurate, reliable and auditable.	• agencies have controls in place to assure the accuracy and reliability of the data obtained.

Previous VAGO reviews have recommended improvements to fair presentation

- This is our second limited assurance review in a series that will assess the way departments present their output performance. This report builds on our previous reports:
- *Measuring and Reporting on Service Delivery* (our 2021 report). This report included 11 recommendations to improve fair presentation of performance information.
- *Fair Presentation of Service Delivery Performance 2022*. This was the first of an annual series of reviews and included 3 recommendations to DTF to assist departments in reporting their service delivery performance.

#### Our online dashboard enables assessment of departments' performance

About our<br/>dashboardWe have developed an online dashboard to allow users to easily access and analyse historical BP3<br/>performance results. You can use our fair presentation of service delivery performance dashboard<br/>to:

- compare departments' performance results against performance targets
- drill down to examine trends for individual measures over time
- export raw data on output performance measures.

We updated the dashboard in November 2023 to include departments' most current output performance information.

DTF is DTF told us it is developing options for an output performance dashboard. It aims to publish this dashboard in 2024, subject to the government's consideration.

# 2. Assessing the fair presentation of departmental performance statements

In this section we show the results of our assessment of new performance measures using the framework outlined in Section 1. We also summarise the changes that departments have made to their objectives and outputs since BP3 2022–23.

#### BP3 2023–24 measures

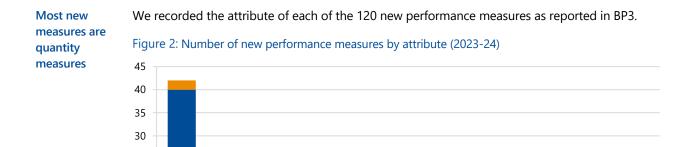
-24 Departments have a total of 1,353 performance measures in 2023–24.

We focused our assessment on changes to departments' performance statements since 2022–23. This means we assessed the 120 new performance measures introduced in 2023–24 and all discontinued measures, as well as changes to objectives and outputs.

#### Changes to performance measures are not consistent with the RMF

There are 120 new and 134 discontinued measures In 2023–24, departments introduced a total of 120 new performance measures. Appendix G shows the number of new performance measures for each department by measure attribute (quality, quantity or timeliness).

Departments have proposed to discontinue 134 measures for 2023–24. Appendix H shows the number of proposed discontinued measures for each department by measure attribute.



DGS

Timeliness

Note: DE= Department of Education, DEECA = Department of Energy, Environment and Climate Action, DFFH = Department of Families, Fairness and Housing, DGS = Department of Government Services, DH = Department of Health, DJSIR = Department of Jobs, Skills, Industry and Regions, DJCS = Department of Justice and Community Safety, DPC = Department of Premier and Cabinet, DTF = Department of Treasury and Finance, DTP = Department of Transport and Planning. Source: VAGO analysis of DTF's BP3 2023–24.

Quantity

DJSIR

DJCS

Quality

DPC

DTF

DTP

DH

Most new performance measures (61 per cent) were of the quantity of goods or services delivered. In 2023–24, departments introduced 22 timeliness measures, representing 18 per cent of all new measures.

Departments are required to review their outputs and performance measures each year to ensure the information remains relevant. The Department of Education (DE) introduced 42 new measures in 2023–24 alongside revisions to its objective and output group structure.

In 2023–24, 67 per cent of outputs had a mix of performance measures across 4 attributes.

67 per cent of outputs have quantity, quality, timeliness and cost measures

DE

DEECA

DFFH

Departments that include measures across 4 attributes for all outputs	Departments that include measures covering only 2 attributes (cost and one other) for some outputs	
<ul> <li>DTF</li> <li>DPC</li> </ul>	Department of Families, Fairness and Housing     (DFFH)	
Department of Justice and Community Safety (DJCS)	<ul> <li>Department of Health (DH)</li> <li>Department of Jobs, Skills, Industry and Regions (DJSIR).</li> </ul>	

DE does not have any outputs with measures of all 4 attributes.

The RMF requires each output to have a good balance of measures to give the reader a clear picture of what a department is trying to achieve and how it is performing.

58 per cent of departments' new measures relate to outputs We classified each of the 120 new performance measures introduced in 2023–24 as a measure of input, process (activity), output or outcome (as explained in Figure 1).

s	We found	Were measures of	And should be reported
	58 per cent	outputs	in BP3.
	42 per cent	inputs, processes or outcomes	in the department's annual report or internal reporting systems.

The inclusion of input, process and outcomes measures does not meet the RMF's requirement to measure output performance, which is the key accountability mechanism of the state's funding model.

The RMF refers to inputs, processes and outputs, but does not clearly define these terms. For other performance measure characteristics discussed in this report, the RMF provides detailed information and checklists for departments to develop better practice measures. Despite the department funding model being based on outputs, there is no detailed information in the RMF about how departments should classify their inputs, processes and outputs.

#### 44 per cent of new measures are not useful

We assessed whether new performance measures are useful. This means they can inform strategic decision-making about government resource allocation or give stakeholders a clear understanding of the goods and services the department is delivering.

Of the 120 new performance measures	While the remaining
<ul> <li>56 per cent would:</li> <li>be useful for informing strategic government decision-making about priorities and resourcing</li> <li>give stakeholders an understanding of the department's service delivery</li> </ul>	<ul><li>44 per cent are not useful to inform high-level government decision-making or do not provide an understanding of the department's service delivery.</li><li>This is often because the measures relate to inputs, processes or outcomes and not outputs.</li></ul>

Many of the performance measures that do not meet our criteria may be useful for other reasons, such as internally monitoring performance.

#### 56 per cent of new measures are directly attributable

We assessed whether new performance measures are attributable. This means departments must have some kind of control over their service delivery by either directly providing the goods and services or being responsible for the performance.

Of the 120 new performance measures	While the remaining
<ul> <li>56 per cent were:</li> <li>directly attributable to the actions of the department in delivering the service</li> <li>within the responsibility of the department or agency</li> </ul>	44 per cent were partly attributable. These measures remain within the responsibility, or reflect actions, of the department, but external factors (such as demand for services or user behaviour) may influence performance results. The RMF allows for this.

73 per cent of new measures are relevant We assessed whether new performance measures are relevant. This means that measures align with their associated output and departmental objective.

Of the 120 new performance measures	While the remaining
73 per cent align with the output and the departmental objective	27 per cent do not clearly indicate how achieving the target will assist the department to achieve its objective.

When measures do not align with departmental objectives it can be difficult for the reader to determine how a department will achieve what it intends.

73 per cent of We assessed whether new performance measures are clear. This means measures are written with new measures clear, concise and non-technical language and what is being measured is not ambiguous. are clear Of the 120 new performance measures ... While the remaining... 73 per cent were written clearly and 27 per cent: demonstrated what is being measured did not clearly express what is being measured used technical language or jargon were hard to understand. The RMF states that output descriptions should refer to the targeted beneficiary of the goods or services. However, there is no similar requirement for performance measures to do this. While we assessed most new measures to be clear against the requirements of the RMF, we found that measures can be unclear about who will receive the service or who will deliver the services. This means the reader cannot fully understand what the measure represents in terms of the services delivered. We assessed whether new performance measures can help compare a department's performance Just under half the new over time. measures enable Of the 120 new performance measures ... While the remaining... comparison over time 49 per cent allow for comparison of 51 per cent cannot show performance compared performance over time with changes in population size or demand for services. Many of the measures we assessed as not comparable are quantity measures. These can provide a volume of the goods or services provided. However, they cannot provide an assessment of performance in relation to changes in the target population size or demand for those services. For these measures, contextual information not included in BP3 is often needed for the reader to compare a department's performance over time. There are no Departments did not introduce any measures of efficiency of service delivery in 2023–24. In our new efficiency 2021 report we highlighted the absence of cost efficiency measures in department's performance measures statements. DTF accepted our recommendation to improve guidance material in the RMF to help departments develop cost efficiency measures. DTF committed to updating the RMF by June 2023. At the time of writing this report, the update is yet to occur. Departments Departments told us there is currently no advice on the cost threshold for introducing new want more measures. guidance from Based on information from DTF, departments do not have a clear understanding of when to DTF to develop develop a new measure or align a new initiative to an existing measure. new measures

There are 134 measures proposed to be discontinued	Departments proposed to discontinue 134 measures in 2023–24. The RMF provides guidance to departments on when to discontinue a measure, as well as standard wording they should include in BP3's Appendix A to explain this change. We examined departments' reasons for proposing to discontinue performance measures. These included that:		
	<ul> <li>old measures were being replaced with new ones (46 measures)</li> </ul>		
	• program funding had ended (8 measures)		
	• project milestones had been met (8 measures).		
	Departments did not provide explanations for 14 of the measures proposed to be discontinued.		
	Two departments proposed to discontinue a measure each, but these were not included in BP3's Appendix A. PAEC's review of proposed discontinued measures for these departments was based on information provided separately to PAEC.		
19 per cent of measures discontinued within a year	In 2022–23, 110 new measures were introduced in BP3. Of these, 21 were proposed to be discontinued in 2023–24. This means 19 per cent of new measures introduced in 2022–23 were active BP3 measures for just one year.		
	The RMF states that performance measures should remain consistent over time to enable comparison of performance. Continuous or unexplained changes within performance statements mean the reader cannot accurately assess performance year on year.		
PAEC found issues with 15 discontinued	Departmental proposals to discontinue performance measures are subject to review by PAEC. PAEC released its <i>2023–24 Budget Estimates</i> report on 3 October 2023. PAEC supported most of the proposals to discontinue measures in 2023–24 but raised issues about 15 (or 11 per cent).		
measures	These included instances where discontinuing a measure would result in a gap in service delivery reporting or where PAEC considered it important that the department continue to report on specific programs or services.		
	Appendix H shows how many performance measures each department proposed to discontinue and how many PAEC had issues with.		

#### Changes to departments' objectives and outputs are not consistently explained

Departments can change objectives in some circumstances	Departmental objectives are the results that departments hope to achieve. Objectives are designed to show progress over time, so departments should not change them each year.
	The RMF allows departments to make changes to objectives to reflect machinery-of-government changes or changes to the government's strategic direction. The RMF requires any changes to a department's objectives in BP3 to be accompanied by an explanation.
Changes to some objectives have not been explained	Since BP3 2022–23, all departments have changed their objectives in some way, except the Department of Government Services (DGS). As a newly created department, it could not report changes since the previous year, but it did introduce 3 new objectives for 2023–24.
	Many changes reflect the machinery-of-government changes that took effect from January 2023.
	Departments reported these changes in different ways. Only 4 departments provided sufficient commentary to explain all changes to their objectives. Five departments did not. This includes:

- providing no explanation (4 departments)
- providing explanations for some changes but not others (one department).

Appendix E shows the changes to departmental objectives since BP3 2022–23.

Departments Departments review their outputs each year to ensure they remain relevant. They can change their review their output structure as part of the budget process. The RMF provides that departments should outputs each consider how any changes to their outputs will affect the comparability of performance over time. year There is no guidance in the RMF for how departments should explain changes to their output structures.

not consistently	In BP3 2023–24, 9 departments made changes to their outputs. DFFH was the only department that did not make any changes.
report output changes	Most output changes reflected machinery-of-government changes. These included:
	15 outputs transferred between departments
	• 4 outputs split into new outputs across various departments.
	Seven departments also renamed outputs, disaggregated outputs or combined outputs. These
	changes impacted a total of 16 outputs from 2022–23.

We found that these changes were not consistently reported across departments. For example:

- DTF listed all machinery-of-government output changes across all departments in an introductory table in BP3
- some departments duplicated DTF's information in their individual performance statements, while others did not
- some departments reported the department from which the output was transferred from, while others did not.

Where this volume of change occurs, it is important that the changes are consistently and clearly reported.

Appendix F shows the changes that departments made to outputs from 2022-23 to 2023-24 and the reasons for those changes.

#### Comparing how departments collect and store their performance information

Most departments **BP3** data

We asked departments if they collect and store the data they use to calculate their BP3 performance results. Departments provided responses for 1,227 measures reported in BP3 collect and store 2023-24 (excluding output cost measures).

Departments collect and store the majority of the data they use to calculate their BP3 results:

For	Of BP3 2023–24 measures, departments	
71 per cent	collect the data used to calculate and report the result.	
74 per cent	store the data used to calculate and report the result.	

We found that departments collect their data for BP3 reporting through a decentralised model. This means that individual groups across the department collect or manage the collection of data (through external agencies or entities) for individual BP3 measures. Groups report results to a centralised reporting unit, which collates the data for BP3 reporting.

In a decentralised model it is essential that departments have robust and consistently applied data management practices. This will allow confidence in the accuracy of their data across all BP3 measures.

Departments use a range of information to calculate BP3 results We asked departments about the format of their BP3 data. Departments reported that the raw data used to calculate the results reported in BP3 comes in a variety of formats, including:

- Excel or CSV files
- Word or PDF files
- SQL databases
- bespoke databases
- Outlook calendars and meeting minutes
- online surveys
- funding agreements and invoices
- case management systems.

For 117 measures (or 10 per cent), departments reported that they did not know the format of the relevant data or they needed to do further investigation to be able to respond.

Departments report differences in the time it will take to provide BP3 data The RMF states that information collected for performance measures needs to be transparent and there should be a clear management audit trail of data treatment, calculation and reporting.

Departments must also make the data and methodology underpinning BP3 performance measures available on request to DTF. This is a new requirement of the RMF, implemented by DTF in response to our 2021 report.

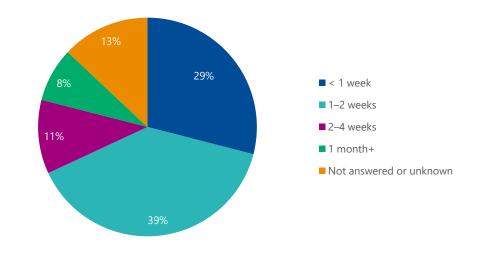
We asked departments how long it would take to provide the raw data files for their BP3 measures on request. Figure 3 shows response times.

For most measures (68 per cent) departments stated they could provide data files in less than 2 weeks. Departments did not know, or did not provide a response, for 154 measures (13 per cent).

We found that there are variations across departments in how long it would take to provide their BP3 data. For example:

- one department stated it can provide all its data within 2 weeks
- one department would take over a month to provide it for over half of its measures.

Figure 3: Department responses to how long it would take to provide raw BP3 data files upon request



Source: VAGO analysis of departmental responses to data scoping survey.

Department's update

Data dictionaries create a common understanding of data items that can be applied consistently data dictionaries by data suppliers. In Fair Presentation of Service Delivery Performance 2022 we found departments were at varying stages of maturity in developing BP3 data dictionaries. DTF accepted our recommendation to include information on how to develop a data dictionary in the RMF and has undertaken to add it to the RMF by June 2024.

#### What we found and what we recommend

#### What we found through our assessments

We found that most new measures introduced by departments in 2023–24 do not follow some aspects of the RMF. This finding is consistent with our previous reports.

Departments continue to introduce measures that do not reflect outputs, are not clear or do not enable an accurate comparison of performance over time. These measures do not support the fair presentation of service delivery performance. This means that Parliament and the public may find it difficult to hold departments accountable for their performance and for the use of public money.

There were significant changes to the departmental performance statements in 2023–24. These changes mainly reflect machinery-of-government changes. The inconsistent way departments reported these changes diminishes the transparency of reporting across years. It also suggests that stronger guidance and oversight is needed from DTF when developing the performance statements.

Departments have proposed to discontinue 19 per cent of measures that were in place for only one year. This volume of change and the short-term nature of these measures suggest that departments do not fully understand the requirements of the RMF to develop good performance measures.

Most departments stated that they collect and store the data to report their BP3 results. This would indicate they are well placed to meet new RMF requirements to provide this information to DTF on request. There is, however, variance across departments in how long it would take to provide this information.

Our previous reports have made a number of recommendations that departments are continuing to work through and implement. This means that some of the improvement expected from these recommendations may not have happened yet.

What we recommend regarding output performance measures DTF is working to strengthen the state's performance management framework. As part of this review, and in addition to our previous recommendations, we recommend that DTF:

- review the better practice performance measure criteria in the RMF (referred to as the ACCURATE criteria) and consider:
  - making the criteria mandatory
  - including more detailed information and examples to support departments to consistently apply the criteria
  - requiring departments to make clear within the budget papers:
    - which entity is delivering the service
    - who the targeted beneficiary is
  - providing detailed information about how departments can develop quantity measures that allow comparison of performance over time, taking into account changes in population or demand
- include detailed guidance on service delivery mapping (of inputs, activities and outputs) in the RMF to assist departments to develop appropriate output-based performance measures.
- provide departments training and support to develop output-based performance measures that comply with the RMF
- include standard wording in the RMF for departments to use when reporting changes to their objectives or outputs.

# **3.** Assessing DEECA's reporting on environmental sustainability

We take a closer look at a different department's performance information each year. This year we examined environmental sustainability performance reporting by DEECA for the water, energy and climate action portfolios. We also looked at the accuracy and reliability of its environmental sustainability BP3 performance results.

DELWP is nowThe Department of Environment, Land, Water and Planning (DELWP) became the Department of<br/>Energy, Environment and Climate Action (DEECA) in January 2023. We refer to DEECA throughout<br/>this section for clarity and simplicity.

#### Defining environmental sustainability

**Defining** The United Nations (UN) defines sustainability as 'meeting the needs of the present without compromising the ability of future generations to meet their own needs'.

The UN Sustainable Development Goals (SDGs) are a set of goals aimed at addressing global challenges and creating a more sustainable future by 2030. The 17 goals, each with supporting targets and indicators, encompass a wide range of economic, social and environmental issues.

The UN SDGs provide a globally accepted framework through which countries can measure their contribution to sustainable development at a local and global level. Australia endorsed the *2030 Agenda for Sustainable Development* in 2015.

#### How DEECA manages environmental sustainability

DEECA's responsibilities

DEECA is the Victorian government department responsible for:

- agriculture
- climate action
- energy
- environment
- emergency management
- forestry
- resources
- water functions.

Environmental sustainability is a key focus of DEECA's portfolio responsibilities.

DEECA aligns itsIn its Corporate Plan 2023–2027, DEECA has aligned its departmental outcomes to 8 of the UNreporting to theSDGs. SDGs 6, 7 and 13 relate to DEECA's water, energy and climate action portfolios.UN SDGsImage: Comparison of the UN state of the

DEECA told us that its business planning and prioritisation process requires all priority projects and services to align to the UN SDG framework. We tested the alignment of DEECA's performance information to UN SDGs 6, 7 and 13 by assessing whether DEECA's BP3 service delivery measures reflect the indicators that support the SDGs.

We found that there was alignment between most indicators and DEECA's BP3 measures. This alignment was stronger in some cases than in others.

Figure 4: Examples of alignment between UN SDG indicators and DEECA's BP3 objectives and measures

Goal	Indicator	BP3 objective	BP3 measure/s
Clean water and sanitation (Goal 6)	Proportion of bodies of water with good ambient water quality	Safe, sustainable and productive water resources	Long-term water monitoring site parameters maintained
Affordable and clean energy (Goal 7)	Proportion of population with primary reliance on clean fuels and technology	Reliable, sustainable and affordable energy services	<ul> <li>Applications for Solar PV rebates for:</li> <li>rental households approved</li> <li>owner-occupied households approved</li> </ul>
Climate action (Goal 13)	Total greenhouse gas emissions per year	Net zero emission, climate-ready economy and community	Completion of annual greenhouse gas emissions report Annual energy saved by Victorian schools participating in the ResourceSmart Schools program

Source: VAGO analysis of UN SDG targets and indicators and DEECA's BP3 2023-24 departmental performance statement.

DEECA spends BP3 2023–24 reports that DEECA plans to spend \$972.5 million on climate action, energy and 36 per cent of its water services. This is 36 per cent of the department's total output budget (\$2.7 billion).

DEECA spends 36 per cent of it output budget on climate action, energy and water services

Figure 5: DEECA climate action, energy and water performance measures and budget (2023–24)
Performance Output

Output	Output description in BP3 2023–24	measures (number)	cost (\$m)
Climate Action	This output leads the development and implementation of strategic, whole-of-government climate action policy and programs that contribute to Victoria's 2045 target of net zero greenhouse gas emissions and building the state's resilience to climate change.	6	15.7
Energy	This output advocates for the provision of reliable, sustainable and affordable energy services through energy programs, including renewable energy development, energy efficiency and affordability improvements, and facilitation of new investment.	12	289.5

Output	Output description in BP3 2023–24	Performance measures (number)	Output cost (\$m)
Solar Victoria	The Solar Victoria output implements multi-year programs to incentivise the uptake of solar panel energy systems and hot water systems, and interest-free loans for battery storage for homes with existing solar energy systems, as Victoria transitions to a lower emissions future, reducing fossil fuel usage and air pollution, and allowing independence from conventional energy supplies.	9	164.2
	Through this output, Solar Victoria supports investment in household energy technology innovation to find new and improved ways to meet future energy demand.		
Effective Water Management and Supply	This output develops policies, provides strategic advice and oversees regulatory systems and institutional arrangements to effectively manage Victoria's water resources. Through this output, the department delivers on-ground environmental programs to improve the health of waterways, water industry reform, governance and performance oversight, integrated water management, sustainable irrigation programs, and makes water resource information accessible to enable informed decision making.	16	503.1
Source: VAGO analys	sis of DTF's BP3 2023–24.		

# DEECA's DEECA has also adopted the UN System of Environmental-Economic Accounting (SEEA) to better understand the condition of environmental assets and their impact on economic and social wellbeing. The UN SEEA is the official international framework for natural capital accounting. It seeks to integrate economic and environmental data. DEECA most recently applied the SEEA framework to assess the economic impacts of the 2019–20 bushfires in Victoria.

#### The challenge of reporting on environmental sustainability

Environmental sustainability cuts across multiple portfolios While DEECA is the lead agency for environmental sustainability, all departments have responsibility for environmental sustainability in some way. For example, Financial Reporting Direction 24, issued by DTF under the FMA, requires government departments and public sector entities to:

- report on environmental indicators (as specified by the Direction) in the organisation's annual report
- identify and manage government exposure to climate-related risks
- promote continuous improvement in environmental reporting by government entities.

Departments also consider environmental sustainability in the delivery of their outputs and policy settings.

Environmental sustainability is embedded in all DEECA outputs While we focused specifically on the climate action, energy and water outputs, environmental sustainability is spread across all DEECA's outputs.

The climate action output, for example, represents specific and smaller-scale service deliverables. However, DEECA told us it embeds climate action throughout all its work streams.

#### Our framework for assessing DEECA's environmental sustainability measures

#### VAGO's service performance framework

The key to performance reporting is naming the intended output and developing the right measures for it. DEECA's outputs for water, energy and climate action services reflect the department's oversight, regulatory and coordination role rather than as a direct service provider.

Figure 6 shows the service performance framework we used to assess DEECA's output performance reporting for 43 environmental sustainability measures.

#### Figure 6: Environmental sustainability performance framework

ΙΝΡυτ	ACTIVITIES	OUTPUT		OUTCOMES
Resources used	Work undertaken	Services produced		Results achieved
What are the resources needed	to support the processes required for DEECA	to oversee and regulate its environmental sustainability portfolios		so that Victorians have
<ul> <li>Investment and funding</li> <li>Staff and/or other human capital</li> <li>Knowledge</li> <li>Infrastructure and equipment</li> </ul>	<ul> <li>Includes</li> <li>Stakeholder consultation</li> <li>Community consultation</li> <li>Research activities</li> <li>Governance and organisational arrangements</li> <li>Internal administrative processes</li> <li>Program administration</li> <li>Investment facilitation</li> </ul>	<ul> <li>Government oversight and regulation</li> <li>Policy and legislation</li> <li>Education and community programs</li> <li>Facilitating access to subsidised goods (i.e. technology) and services</li> </ul>	Eneroy Water	<ul> <li>Access to affordable, clean energy</li> <li>A clean energy economy</li> <li>High-quality water and wastewater</li> <li>Secure water supply</li> <li>Reduced greenhouse gas emissions (net- zero by 2045)</li> <li>Climate change resilient and adaptive communities</li> </ul>

Source: VAGO.

## DEECA can improve its environmental sustainability performance measures to more fairly present performance

63 per cent of DEECA's environmental sustainability measures relate to outputs We assessed DEECA's water, energy and climate action performance measures listed in BP3 2023-24 against our service performance framework. We found 27 of the 43 measures (63 per cent) relate to the provision of outputs.

We classified 6 performance measures as outcome measures. These measures reflect the impact of the goods or services provided (for example, the share of Victoria's electricity generation from renewable sources). DEECA should monitor the performance against input, process and outcome measures through reporting systems other than BP3.

Figure 7 shows our classification of measures by input, outcome, output and process.

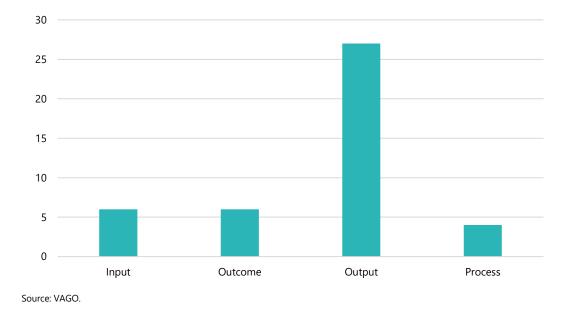


Figure 7: Classification of DEECA's sustainability measures

42 per cent of measures are better suited to internal reporting We found that only 25 (of the 43) sustainability performance measures (58 per cent) would be useful for informing government decision-making in the context of BP3 reporting.

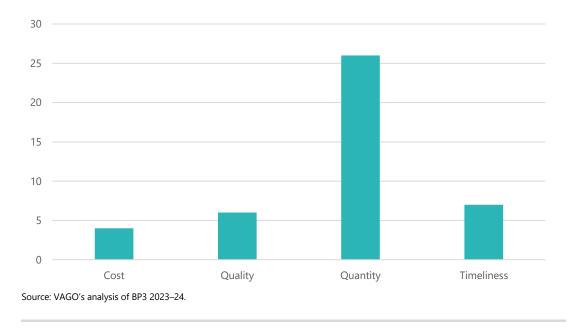
These are some examples of DEECA's sustainability measures that would be better suited to inform internal departmental monitoring and reporting:

Measures that do not help stakeholders understand service delivery (output) performance	Measures that do not inform strategic decisions about priorities and resourcing
Victorian schools participating in the ResourceSmart Schools program	Delivery of agreed milestones for climate action policy, advice and research within agreed timeframes
Climate and hydrology research activities underway that focus specifically on Victoria	Rebated installations audited by the Solar Homes Audit Program to be conducted in accordance with the Solar Homes Assurance Framework plan

## 72 per cent of measures are attributable

We found 31 (of the 43) environmental sustainability performance measures (72 per cent) were either directly attributable or within DEECA's responsibility. Another 11 measures (26 per cent) were partly attributable to the department.

	<ul> <li>External forces (such as demand for services or user behaviour) may influence some of the measures assessed as partly attributable. For example:</li> <li>the annual energy saved by Victorian schools participating in the ResourceSmart Schools program can be impacted by the number of schools participating in the program</li> <li>consumer choice may influence the number of applications for solar battery loans approved.</li> <li>We also found one measure ('New Energy Jobs Fund projects completed') where performance is not attributable to DEECA.</li> </ul>
95 per cent of measures are relevant	We found 41 environmental sustainability performance measures (95 per cent) aligned with outputs or departmental objectives. This is significantly higher than what we found for all new measures introduced in 2023–24 (73 per cent).
Most measures are clearly written	<ul> <li>When departments use technical terms or do not explain what is being measured, we consider those performance measures unclear.</li> <li>We found that 34 of the sustainability performance measures (79 per cent) were clearly written. However, we found 9 measures (21 per cent) were not clear.</li> <li>DEECA has already indicated that it will review some of these measures for clarity. These include:</li> <li>delivery of agreed milestones for climate action policy, advice and research within agreed timeframes</li> <li>compliance with the salinity management actions agreed in the Murray–Darling Basin Agreement.</li> </ul>
53 per cent of measures are comparable over time	We found only 53 per cent of environmental sustainability measures (23 measures) can be used to compare results over time. All other measures did not allow comparison of performance in relation to changes in population or demand. For example, results for the measure of applications for solar battery loans approved depends on the demand for this technology, which may change year to year.
There is an imbalance of quantity, quality and timeliness measures	DEECA has an imbalance of quantity, quality and timeliness measures across the water, energy and climate outputs. Twenty-six (or 60 per cent) of the 43 measures are measures of quantity, with only 6 quality measures and 7 timeliness measures. This means there are far fewer measures that give the reader an overview of the quality of DEECA's service delivery and whether it delivers services within agreed timeframes.



#### Figure 8: Mix of cost, quality, quantity and timeliness measures for DEECA in BP3 2023-24

DEECA has no measures of efficiency

DEECA has no output performance measures for service efficiency. DEECA has advised us that it will investigate unit cost measures for inclusion in BP3 when DTF provides revised guidance in the RMF.

## DEECA needs stronger data controls to ensure the accuracy and reliability of its environmental sustainability BP3 data

**BP3 results need** The RMF states that output performance measures should have a sound evidence base. Data should be available so results against the performance measures can be observed and reported. It also states there should be processes in place to retain performance records to a standard that allows an independent auditor to verify information integrity.

We could not replicate results for 59 per cent of measures

We asked DEECA for the data, documentation and methodology it used to support the calculation
 of results for its environmental sustainability performance measures (excluding cost and new measures) published in BP3 since 2018–19.

DEECA provided information for 32 of the 33 requested measures. DEECA was not able to provide data in a timely way, advising us that for some measures the data would take over a month to provide. We also needed additional information to complete our assessments after DEECA's initial provision of data.

DEECA also advised us that due to machinery-of-government changes, it has not been responsible for reporting against some measures for the period of data we requested.

We used this data to replicate the results published in BP3. We were unable to replicate results for most measures:

We found	For
We could not replicate results	59 per cent of measures.
We could replicate or understand how DEECA reported the results	41 per cent of measures.
Source: VAGO, based on DEECA information.	

Where we were unable to replicate the reported results, this was because:

- there were calculation errors
- data definitions were unclear or not provided
- data quality issues impacted our ability to replicate them.

Some datasets can be updated after the reporting date DEECA exported some data from relevant databases to send to us. DEECA told us that in some cases, changes can be made retrospectively to data to reflect status updates. This may occur, for example, where a previously accepted application may be rejected after the reporting date. This means it is possible that some results were reported accurately at the time but have subsequently changed. However, DEECA could not provide us with documentation to verify the results were accurate at the time of reporting.

DEECA has someWe asked DEECA what controls it has in place to ensure that data collected is as complete asdata qualitypossible and processed as accurately as possible. DEECA told us that the following controls are incontrols in placeplace for all its BP3 measures:

- staff training (including guidance materials and documentation)
- metadata documentation (data dictionaries)
- quality assurance processes (through peer review or independent review)
- restricted user access to reporting system
- use of minimum mandatory fields and some pre-filled information when entering data.

We found data quality issues with 75 per cent of measures

ta We assessed the quality of data supporting the environmental sustainability BP3 results against a traffic light (red–amber–green) rating system:

L	We gave this percentage of measures	This colour rating	If we could
	41	R	<ul> <li>not establish good data quality</li> <li>not clearly understand, or we could identify inaccuracies or concerns with, the business rules and/or methodology.</li> </ul>
	34	A	<ul> <li>not be assured that the data provided was source data (for example, it appeared to have been processed in some way)</li> <li>interpret the data in multiple ways because the business rules and/or methodology are ambiguous or unclear.</li> </ul>
	25	G	<ul> <li>see no evidence of data quality issues</li> <li>clearly understand the business rules and/or methodology.</li> </ul>
	Note: R = red, A = amber, G = green.		1

Note: R = red, A = amber, G = green. Source: VAGO, based on DEECA information.

We found data quality issues with the data underpinning most of DEECA's environmental sustainability measures. This means that despite DEECA having some controls in place, we cannot be assured that these controls are enough to ensure results are accurate and reliable.

During our discussions with DEECA, it identified some improvements it can make to improve its data accuracy and quality. Some of these improvements include:

- better record-keeping and verification practices
- requesting raw data from portfolio agencies
- making more detailed business rules.

DEECA's data management practices do not meet the Victorian Data Quality Standard The Victorian Government Information Management Framework applies to all government departments. The Data Quality Standard, part of the framework, helps departments implement best practice in data management. This includes having a data quality statement and data quality management plan, clear roles and responsibilities for data management and an information asset register for critical datasets.

We asked DEECA about its data and information management controls for the environmental sustainability performance measures. DEECA told us that:

- it has some documentation that partially meets the requirements of a data quality statement and a data quality management plan, but it does not have the full requirements in place
- all BP3 performance measures are reported through the department's internal reporting system, which requires a Responsible and/or Reporting Officer
- it does not have a whole-of-department information asset register. The department does have an online reporting system to manage BP3 measure metadata, with fields including legislative requirements, governance roles, information lifecycle, security and access requirements, as well as information about the quality of data.

A previous VAGO review identified issues with data collection and management Our *Environment and Sustainability Sector: Performance Reporting* review, tabled in 2013, assessed the effectiveness of the then Department of Environment and Primary Industries' (DEPI) public performance reporting (DEPI was renamed DELWP in 2015).

Through this review we found the department applied inconsistent standards and processes for collecting, recording and validating data it used to measure performance. We also found that DEPI did not clearly document performance measure definitions. We recommended improvements for performance data collection and management.

These findings are consistent with the findings of this review.

#### Roles and responsibilities are not clear in DEECA's water performance measures

Reporting performance of multiple agencies

As a Victorian government department, DEECA must report results against output performance measures set out in BP3. These measures reflect services that are funded through departments' outputs. For some outputs, such as 'Effective Water Management and Supply', this means DEECA is reporting the performance of other service providers that it funds.

Many departments report on such services. The RMF requires departments to report on activities that are attributable to core responsibilities and service delivery mechanisms of the department or portfolio agencies. However, departments do not have to specify which entity is delivering the service.

An overview of Victoria's water sector	DEECA	The water sector's lead agency, responsible for administration of the water sector, as well as policy and regulation. The department works with the delivery partners below to manage the state's water resources.
	Water corporations	<ul> <li>Responsible for:</li> <li>supplying water and wastewater services</li> <li>educating the community about water supply and sewage</li> <li>developing and implementing programs for conserving and efficiently using water.</li> </ul>
	Catchment management authorities (CMAs)	Victorian Government statutory authorities, responsible for the integrated planning and coordination of land, water and biodiversity management in each catchment and land protection region.
	Victorian	A statutory authority responsible for holding and managing Victoria's

Governance of the water sector

**Environmental Water** 

Holder

Water corporations and CMAs are entities under the responsibility of the Minister for Water. The minister appoints the boards of water corporations and CMAs and is accountable for their performance. In its role as the responsible agency, DEECA provides support to the minister.

environmental water entitlements.

DEECA also provides funding to water corporations and CMAs as follows:

- State (and federal) funding is provided to water corporations for the delivery of specific government objectives.
- DEECA manages state funding allocated to CMAs to deliver state government initiatives and carry out their role managing catchment and waterway health.

How DEECA manages water performance

DEECA told us it has a range of tools to impact the performance of its delivery partners against BP3 measures. These include:

- managing the provision of funding according to funding agreements with agreed milestones
- requesting regular reporting on deliverables to the department that allows it to compare performance across entities
- establishing output standards for natural resource management (for example, *DELWP Output Data Standard: Core Standard for Natural Resource Management Reporting*).

How DEECADEECA reports results against 16 performance measures in the 'Effective Water Management and<br/>Supply' output. For some of these measures, the responsibility for service provision lies with CMAs,<br/>water corporations or other entities. This is because the activities are funded (or partly funded)<br/>through that output.

DEECA does not specify which entity provides the service, nor is it required to by the RMF. This means it is difficult to separate DEECA's performance from that of other entities using the performance measures as they are currently written (see Figure 9).

Performance measure	Delivery partner	Context	
Water market information products published annually to ensure water users can make informed decisions	N/A	DEECA publishes this information.	
Households or community housing assisted in the Community Rebate and Housing Retrofit Program	Water corporations	Program run by water corporations, which send qualified plumbers to undertake a water audit and retrofit	
Waterway licenses and permits processed within statutory timeframes	CMAs	Licences and permits processed by CMAs	
New flood studies funded to ensure communities understand flood risk and to inform investment in flood warning and mitigation measures	Local	Local councils deliver studies.	
	government, CMAs	CMAs provide councils with support to develop funding proposals and deliver the project.	
		DEECA coordinates the state's financial contribution to successful proposals.	
Note: N//A means not applicable. Source: VAGO, based on DEECA information.			

#### Figure 9: Entities responsible for service delivery for a sample of DEECA's 'Effective Water Management and Supply' performance measures in BP3 2023-24

**DEECA** reports outputs of

As outlined in Figure 6, we have identified one of DEECA's outputs as oversight and regulatory services. Using the service delivery logic mapping (see Figure 1), we would classify outputs of service delivery partners delivery partners as inputs or activities into DEECA's oversight role, rather than as DEECA outputs.

> Outputs delivered by service delivery partners could be better represented in DEECA's performance statements by measures that demonstrate its oversight and regulatory role (DEECA's output). The measures could reflect the levers the department has to affect the performance for those measures. This would more fairly present DEECA's actual performance.

Performance reporting by other water entities

As public entities, water corporations and CMAs must table an annual report of operations in Parliament:

- CMAs must include a report on the condition and management of land and water resources in their region and the carrying out of their functions
- Water corporations must include a report against key performance indicators as directed by the Minister for Water. VAGO audits the performance statements of water corporations before they are tabled in Parliament.

The Essential Services Commission also releases a public report each year on the performance of the urban water corporations. The reports focus on key issues of customer bill levels and the quality and reliability of water and sewerage services.

There is no requirement for alignment between performance reporting

Victorian government departments must comply with the Model Report for Victorian Government Departments (model report) issued by DTF. The model report provides guidelines for departments to develop their annual reports and includes instructions on how to report performance against output performance measures. Other public sector entities are not required to comply with the model report. CMAs, water corporations and other DEECA-funded delivery partners do not need to report their contribution to DEECA's BP3 measure results in their annual reports. This means readers cannot properly understand which entity delivers the service reflected in the BP3 measures and in what capacity.

#### What we found and what we recommend

tł	/hat we found nrough our	DEECA aligns its environmental sustainability objectives to the UN SDGs. Supporting BP3 measures are also in alignment with SDG targets and indicators.		
a	ssessments	We found that DEECA's environmental sustainability measures do not fully comply with the RMF. In particular, many measures were not considered useful in the context of government decision- making and nearly half the measures did not enable a comparison over time. DEECA also does not have a balance of quantity, quality and timeliness measures.		
		We found that DEECA's current set of BP3 'Effective Water Management and Supply' measures do not allow readers to understand DEECA's oversight and regulatory role for its service delivery partners.		
		Based on the information provided, we identified issues with DEECA's data management and data quality processes. These issues mean we cannot assure the accuracy of some of its environmental sustainability BP3 results published since 2018–19. For some measures, DEECA was also unable to provide the documentation it used to verify the accuracy of the results at the time of publication.		
W	What we recommend	We recommend that DEECA:		
re		• review its environmental sustainability measures to ensure they meet the requirements of the RMF and fairly present the performance of the department. This includes more clearly presenting its direct service delivery performance in relation to delivery partners		
		• review current data quality management practices across BP3 reporting to meet the Victorian <i>Data Quality Standard</i> and implement any additional data quality controls required to improve data accuracy		
		• ensure that performance reporting records are kept in a manner that allows for independent verification. This should include (at minimum):		
		<ul> <li>a copy of any raw data used and/or an extract of any point-in-time data used to calculate and report on BP3 results. This also applies to measures where data is provided by third parties</li> </ul>		
		<ul> <li>the methodology used to calculate the results</li> </ul>		

- the methodology used to calculate the results
- documentation of processes used to assure the accuracy of reported BP3 data.

# Appendices

Appendix A: Submissions and commentsAppendix B: Abbreviations, acronyms and glossaryAppendix C: Review scope and methodAppendix D: How VAGO assessed departmental measuresAppendix E: Departmental objective changesAppendix F: Departmental output changesAppendix G: New performance measures by department, by<br/>attributeAppendix H: Discontinued performance measures

## Appendix A: Submissions and comments

We have consulted with all 10 departments, and we considered their views when reaching our review conclusions. As required by the *Audit Act 1994*, we gave a draft copy of this report, or relevant extracts, to those agencies and asked for their submissions and comments.

Responsibility for the accuracy, fairness and balance of those comments rests solely with the agency head.

#### **Responses received**

Agency	Page
Department of Education	A–2
Department of Energy, Environment and Climate Action	A–3
Department of Jobs, Skills, Industry and Regions	A–6
Department of Treasury and Finance	A-7
Department of Transport and Planning	A-10

#### **Response provided by the Secretary, Department of Education**



#### Department of Education

Secretary

2 Treasury Place East Melbourne Victoria 3002 Telephone +61 3 9637 2000

#### BRI23129101

Mr Andrew Greaves Auditor-General Victorian Auditor-General's Office

Dear Mr Greaves

#### Proposed report on Fair presentation of service delivery performance 2023

Thank you for your letter of 25 October 2023 and the opportunity to comment on the proposed report for this review.

The Department of Education is committed to providing accountable and transparent performance reporting to the public and supports the proposed improvements to the Resource Management Framework.

The department has reviewed the proposed report and has no feedback. Should you wish to discuss the department's response, please contact Shamiso Mtenje, Acting Executive Director, Integrity, Assurance and Executive Services Division on or by email:

Yours sincerely



Jenny Atta Secretary 10/11/2023

Your details will be dealt with in accordance with the Public Records Act 1973 and the Privacy and Data Protection Act 2014. Should you have any queries or wish to gain access to your personal information held by this department please contact our Privacy Officer at the above address



#### Response provided by the Secretary, Department of Energy, Environment and Climate Action



Department of Energy, Environment and Climate Action

> PO Box 500, East Melbourne, Victoria 8002 Australia

> > SEC-231000623

Mr Andrew Greaves Auditor-General Victorian Auditor-General's Office Level 31, 35 Collins Street MELBOURNE VIC 3000

Dear Andrew

### VAGO PROPOSED LIMITED ASSURANCE REVIEW REPORT: FAIR PRESENTATION OF SERVICE DELIVERY PERFORMANCE 2023

Thank you for your letter of 25 October 2023 providing the Department of Energy, Environment and Climate Action (DEECA) with the opportunity to comment on the proposed limited assurance review report related to Budget Paper 3 (BP3): *Fair presentation of service delivery performance 2023*.

Please find attached DEECA's response to the recommendations in the report outlining the actions that the department proposes to take with expected completion dates. DEECA has either accepted in full or accepted in-principle each of the three recommendations. These actions will build on the improvements that DEECA has already made in its performance reporting following the previous VAGO audit and limited assurance review on BP3. The new actions include ongoing improvements to BP3 content as well as improving data quality standards and the strengthened retention of performance measure data over time.

DEECA notes the recommendations directed to the Department of Treasury and Finance (DTF) related to the Resource Management Framework (RMF) and additional guidance on specific RMF criteria and developing appropriate output-based measures.

DEECA understands that this is the first time that VAGO has undertaken a review of the data quality and the reproducibility of published results from raw data/datasets, plus consideration of the Victorian Data Quality Standards. As the first department subject to this approach from VAGO, DEECA notes that a sufficient timeframe to respond to the detailed information requests would have been beneficial to thoroughly engage with the complexity involved in the use of raw data/datasets. This may have improved the analysis and successful reproduction of the published results. DEECA further notes that the level of complexity and impact for each performance measure is variable, and effort and action should be commensurate with that impact.

DEECA is committed to continuous improvement of its BP3 performance reporting and appreciates the work of your office in conducting this important review. Should you or your office wish to discuss anything further, please contact Kate Edwards, Director of Strategic Planning and EPMO, DEECA via

Yours sincerely

John Bradley Secretary 14 / 11 / 2023



Official - Sensitive

	delivery performance 20 DEECA Management Actions	23 limited	t actions - Fair presentation of service 2023 limited assurance review	Completion Date
	Reconninentations	Acceptatice	Agreed Action	
	Review its environmental sustainability measures to ensure they meet the requirements of the RMF and fairly present the performance of the department. This includes more clearly presenting its direct service delivery performance in relation to delivery partners.	□ Yes □ No ⊠ In part ⊠ In principle	DEECA will review BP3 performance measures related to environmental sustainability (within the deep dive outputs of Climate Action; Energy, Solar Victoria and Effective Water Management and Supply) for compliance with the RMF and make appropriate changes in future BP3 submissions, including the contribution of delivery partners. Measures that do not align with the RMF will be discontinued (in alignment with required processes) when appropriate replacement measures are available, to retain the breadth and transparency of DEECA's public reporting on performance.	May 2024, in line with the release of budget papers for 2024-25, and ongoing.
	Review current data quality management practices across BP3 reporting to meet the Victorian <i>Data Quality Standard</i> and implement any additional data quality controls required to improve data accuracy.	<ul><li>X es</li><li>□ No</li><li>□ In part</li><li>□ In principle</li></ul>	DEECA will progressively review its 146 BP3 performance measures against the Victorian <i>Data Quality Standards</i> and implement appropriate controls to improve data accuracy.	May 2025, in line with the release of budget papers for 2025-26, and ongoing.
1	<ul> <li>Ensure that performance reporting records are kept in a manner that allows for independent verification. This should include (at minimum):</li> <li>a copy of any raw data used and/or an extract of any point-in-time data used to</li> </ul>	⊠ Yes □ No □ In part □ In principle	DEECA will implement a program of improvement for the retention of data related to annual BP3 results to allow for independent verification, including the documentation of methodologies and processes.	July 2024, in line with the next annual reporting cycle, and ongoing.
			OFFICIAL	ECTORIA Energy Environment Government and Climate Action



### Response provided by the Secretary, Department of Energy, Environment and Climate Action – continued

#### Response provided by the Secretary, Department of Jobs, Skills, Industry and Regions





### Department of Treasury and Finance

1 Treasury Place Melbourne Victoria 3002 Australia Telephone: +61 3 9651 5111 dtf.vic.gov.au

D23/173992

Mr Andrew Greaves Auditor-General Level 31, 35 Collins St MELBOURNE VIC 3000

Dear Mr Greaves

### PROPOSED REPORT INTO FAIR PRESENTATION OF SERVICE DELIVERY PERFORMANCE 2023

Thank you for the opportunity to respond to your proposed report, which continues the consideration of Victoria's performance management framework from your 2021 report on *Measuring and Reporting on Service Delivery* and your 2022 report on *Fair Presentation of Service Delivery Performance 2022*.

The DTF response to your recommendations is attached, along with an action plan outlining how the department will seek to implement the responses. DTF accepts or accepts in principle all of your recommendations.

As you will be aware, DTF is already progressing a range of reforms to the performance framework in response to previous VAGO recommendations and has a full work program of performance reforms to strengthen output performance reporting.

While the recommendations in this proposed report provide meaningful direction for future reform, the department's priority will be to implement existing reforms.

I understand this proposed report is part of a series of assurance reviews that will examine the way departments measure output performance. I look forward to receiving your findings from subsequent limited assurance reviews in this series.

Yours sincerely

David Martine Secretary

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Department of Treasury and Finance action plan to address recommendations from *Fair Presentation of Service Delivery* Performance 2023

Z 0.	VAGO re Review 1 as the A as the A	Acceptance Tyes In part Nu principle	Agreed management actions       Target com         DTF will consider this recommendation in the context of the broader performance improvements previously recommended by VAGO.       1 July 2025         As appropriate, DTF will continue to make performance improvements within the Resource Management Framework (RMF).       1 July 2025         The proposed timeline reflects the need for sufficient development, engagement and consultation given the scope of this reform.       1 State to the scope of this reform.	Target completion date 1 July 2025
	develop quantity measures that allow comparison of performance over time. taking			
	into account changes in population or demand.			

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No.	VAGO recommendation	Acceptance	Agreed management actions	Target completion date
2	Include detailed guidance on service delivery mapping (of inputs, activities and outputs) in the RMF to assist departments to develop appropriate output-based measures.	<ul> <li>Xes</li> <li>No</li> <li>In part</li> <li>In principle</li> </ul>	DTF is currently working to address a recommendation made in VAGO's 2021 <i>Measuring and Reporting on</i> <i>Service Delivery</i> audit to implement a service logic approach and embed this within the RMF. DTF will look to address this recommendation as part of broader service logic work.	1 July 2025
m	Provide departments training and support to develop output-based performance measures that comply with the RMF.	<ul> <li>Xes</li> <li>No</li> <li>In part</li> <li>In principle</li> </ul>	DTF acknowledges the importance of supporting departments to develop accurate and purposeful output-based performance measures. DTF already plays a significant role in assisting departments through the annual budget process as departmental performance statements are being developed. DTF will continue to engage with developed. DTF will continue to engage with departments and offer meaningful support, noting resourcing constraints in DTF and departments.	1 July 2025
4	Include standard wording in the RMF for departments to use when reporting changes to their objectives or outputs.	<ul> <li>X Yes</li> <li>□ No</li> <li>□ In part</li> <li>□ In principle</li> </ul>	DTF will seek to provide improved guidance in the RMF to assist departments in describing changes to their objectives or outputs.	1 July 2025

### Response provided by the Secretary, Department of Treasury and Finance – *continued*

#### Response provided by the Secretary, Department of Transport and Planning



GPO Box 2392 Melbourne, Victoria 3001 Australia

Ref: BSEC-1-23-4943

Mr Andrew Greaves Auditor-General of Victoria Victorian Auditor-General's Office Level 31, 35 Collins Street MELBOURNE VIC 3000

Dear Mr Greaves

### Victorian Auditor-General's Office - Fair presentation of service delivery performance 2023 - Proposed report

Thank you for your letter of 25 October 2023 enclosing the proposed report *Fair* presentation of service delivery performance 2023.

The Department of Transport and Planning (DTP) acknowledges the conclusion of the report that deficiencies in the Department of Treasury and Finance's Resource Management Framework and supporting guidance continues to result in the reporting of measures that do not support the fair presentation of service delivery performance.

DTP notes the additional recommendations raised for the Department of Treasury and Finance to further improve the Resource Management Framework, and to provide additional guidance and training. DTP looks forward to the improvements that this will bring to reporting service delivery performance in a clear manner.

Yours sincerely

Secretary Department of Transport and Planning

10 November 2023



## Appendix B: Abbreviations, acronyms and glossary

### Abbreviations We use the following abbreviations in this report: Abbreviation BP3 Budget Paper No.3: Service Delivery FMA Financial Management Act 1994 model report Model Report for Victorian Government Departments our 2021 report Measuring and Reporting on Service Delivery SDGs UN Sustainable Development Goals Acronyms We use the following acronyms in this report: Acronym CMA Catchment Management Authority DE Department of Education (current) DET Department of Education and Training (previous) DEECA Department of Energy, Environment and Climate Action (current) DELWP Department of Environment, Land, Water and Planning (previous) DEPI Department of Environment and Primary Industries (previous) DFFH Department of Families, Fairness and Housing (current)

DITT	Department of rammes, ramess and nousing (current)	
DGS	Department of Government Services (current)	
DH	Department of Health (current)	
DJPR	Department of Jobs, Precincts and Regions (previous)	
DJSIR	Department of Jobs, Skills, Industry and Regions (current)	
DJCS	Department of Justice and Community Safety (current)	
DoT	Department of Transport (previous)	
DPC	Department of Premier and Cabinet (current)	
DTF	Department of Treasury and Finance (current)	
DTP	Department of Transport and Planning (current)	
PAFC	Public Accounts and Estimates Committee	

#### Acronym

RMF	Resource Management Framework	
SEEA	UN System of Environmental-Economic Accounting	
UN	United Nations	
VAGO	Victorian Auditor-General's Office	

Glossary

This glossary includes an explanation of the types of engagements we perform:

Term	
Reasonable assurance	We achieve reasonable assurance by obtaining and verifying direct evidence from a variety of internal and external sources about an agency's performance. This enables us to express an opinion or draw a conclusion against an audit objective with a high level of assurance. We call these audit engagements. See our <u>assurance services fact sheet</u> for more information.
Limited assurance	We obtain less assurance when we rely primarily on an agency's representations and other evidence generated by that agency. However, we aim to have enough confidence in our conclusion for it to be meaningful. We call these types of engagements assurance reviews and typically express our opinions in negative terms. For example, that nothing has come to our attention to indicate there is a problem. See our <u>assurance services fact sheet</u> for more information.
PAEC	PAEC is an oversight and scrutiny committee of the Victorian Parliament. It holds public hearings and scrutinises the expenditure and activities of ministerial portfolios. PAEC also guards the independence of the Auditor-General and facilitates the Auditor- General's accountability to the Parliament.
Accountable officer	For the purposes of the FMA each department or public body must have an accountable officer. The accountable officer of each department is its departmental secretary. Departmental secretaries support portfolio ministers in achieving the government's objectives and priorities (including oversight of departments and departmental portfolio public agencies).

### Appendix C: Review scope and method

### Scope of this review

Each year, as part of the Budget process, departments set output performance measures to monitor how well they are delivering public goods and services.

Building on our 2021 performance audit *Measuring and Reporting on Service Delivery*, we will deliver a recurring assurance review that brings together the results for departments' output performance measures as publicly reported in Budget papers and agency annual reports.

Who we examined

We examined the following agencies:

- nined
- DE
- DEECA
- DFFH
- DGS
- DH
- DJCS
- DJSIR
- DPC
- DTF
- DTP

Our review objective	We assessed whether the departments fairly present their service delivery performance.
What we examined	We assessed 10 Victorian government departments' performance statements in DTF's BP3 and whether they complied with DTF's RMF.
	We focused on the 120 new performance measures and DEECA's presentation of environmental sustainability information.

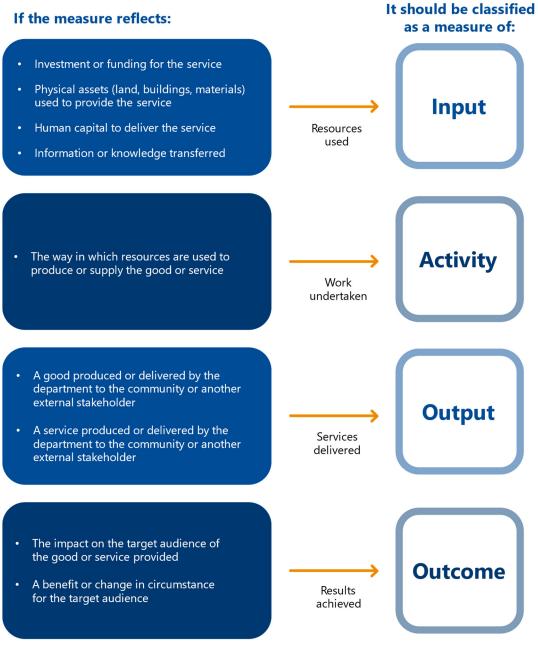
### Conducting this review

Assessing performance	<ul> <li>To form our conclusion against our objective we used the following criteria:</li> <li>departments' performance measures fairly present their service delivery performance</li> <li>DEECA's environmental sustainability measures are fairly presented.</li> </ul>			
Our methods	As part of the review we:			
	• used the framework we created in our <i>Fair Presentation of Service Delivery Performance 2022</i> review to assess compliance			
	assessed all departments' new measures against the framework			
	assessed DEECA's environmental sustainability measures against the framework			
	considered context for non-compliance with the framework.			
Compliance	We conducted our review in accordance with the <i>Audit Act 1994</i> and <i>ASAE 3500 Performance Engagements</i> to obtain limited assurance to provide a basis for our conclusion.			
	We complied with the independence and other relevant ethical requirements related to assurance engagements.			
	We also provided a copy of the report to the Department of Premier and Cabinet.			
Cost and time	The full cost of the review and preparation of this report was \$278,000.			
	The duration of the review was 5 months from initiation to tabling.			

### Appendix D: How VAGO assessed departmental measures

We used the information tree in Figure D1 to identify which measures reflected outputs, inputs, activities/processes or outcomes.

Figure D1: Measure classification decision tree



Source: VAGO.

### Figure D2 shows our assessment guide and assessment rationale for each criterion.

### Figure D2: VAGO's criteria and rationale for each assessment

Assessment criterion	Assessment	Assessment rationale		
Usefulness Measures should provide information	Measure is useful	The measure can be used to inform government decision- making in the context of BP3 reporting.		
that is useful to inform strategic decision-making about resource allocation in the context of government policy outcomes. Measures should also assist stakeholders in assessing an agency's performance.	Measure is not useful (may be better suited for internal performance reporting)	The measure cannot inform strategic government decision- making about priorities and resourcing Or The measure does not provide stakeholders with an understanding of the department's service delivery performance Or Data is not available for the measure in time to meet reporting requirements.		
Attribution The provision of goods and services should either be attributable to the performance of the agency or be	Measure is attributable	Performance is directly attributable to the actions of the agency Or Performance is within the responsibility of the agency.		
within the responsibility of the agency.	Measure is partly attributable	Results may be materially influenced by external forces such as demand for services or user behaviour.		
	Measure is not attributable	Performance cannot be attributed to the actions of the agency.		
<b>Relevance</b> Measures should align with their relevant output, and both measures	Measure is relevant	Outputs and measures align with the relevant departmental objective and it is clear how achieving the measure target will assist in achieving the departmental objective.		
and outputs should support the achievement of departmental objectives. There needs to be clear alignment between all 3 levels of information.	Measure is not relevant	It is not clear how achieving the measure target assists in achieving the departmental objectives.		
<b>Clarity</b> There should be no ambiguity in the	Measure is clear	The measure is written clearly and clearly demonstrates what is being measured.		
measure, and it should be written in clear language. It should be clear what the measure is intended to show.	Measure is not clear	The measure cannot be easily understood as it is currently written Or		
		The measure has technical language or jargon, and/or words that aren't clear in this context Or		
		It is not clear what is being measured or how the results are being measured.		
<b>Comparability</b> High-quality output performance measures should allow an organisation to demonstrate how its service delivery	Measure allows for comparison of performance over time	The measure and/or unit of measure allows for comparison of performance over time.		
compares to past performance.	Measure does not allow for comparison of performance over time	It is not clear what is being measured or how results are being measured Or The measure can compare services or goods delivered over time but does not allow comparison of performance in relation to changes in population or demand.		
Courses VACO based on the DME				

Source: VAGO, based on the RMF.

## Appendix E: Departmental objective changes

#### Figure E1: Departmental objective changes between annual BP3 releases

DET	Achievement	DE	Raise development outcomes of three and four-
			year-old children prior to attending school
	Engagement		Raise learning, development, engagement and wellbeing outcomes for all Victorian students
	Wellbeing		Provide equitable and inclusive schooling to all Victorian students
	Productivity		_
DELWP	A safe and quality-built environment	DEECA	-
	_		Productive and sustainably used natural resources
DFFH	Departmental services are high performing and responsive, and informed by Aboriginal voice, knowledge and cultural leadership	DFFH	Aboriginal voice, knowledge and cultural leadership drive Aboriginal policy, legislation and system reform
	_		Our social services system is integrated, effective, person-centred and sustainable
	_	DGS	Make it easier for individuals and businesses to engage with government
	-		Accelerate digital transformation for Government
	-		Corporate services that enable better service delivery and drive productivity over time
DH	Victorians are healthy and well	DH	Keep people healthy and safe in the community
	Victorians act to protect and promote health		Care closer to home
	Victorians have good physical health		Keep improving care
	Victorians have good mental health		Improve Aboriginal health and wellbeing
	-		Move from competition to collaboration
	-		A stronger workforce
	-		A safe and sustainable health system
DJPR	Be a globally connected economy	DJSIR	Economic growth through trade and investment attraction
	Build prosperous and liveable regions and precincts		Build prosperous and liveable suburbs and regions, and manage and promote outdoor recreation
	Promote productive and sustainably used natural resources		_
			Deliver high-quality training and skills to meet industry needs and jobs for a growing economy

BP3 202	22–23 objectives	BP3 2023	BP3 2023–24 objectives		
DJCS	A fair marketplace for Victorian consumers and businesses with responsible and sustainable liquor and gambling sectors		-		
	Victorians are protected with equal opportunities, secure identities, information freedoms and privacy rights	DJCS	Victorians are protected with equal opportunities, information freedoms and privacy rights		
	_		Responsible and sustainable liquor, gambling and racing sectors		
OPC	Strong policy outcomes	DPC	Stronger policy outcomes for Victoria		
	Professional public administration		Improved public administration and support for the Victorian public service		
DoT	Deliver investments that achieve social and economic benefit	DTP	-		
	Sustainably managed fish and boating resources		_		
			A safe and quality-built environment		
	_		Effective management of Victoria's land assets		
	_		Build prosperous and connected communities		
DTF	Deliver strategic and efficient whole-of- government common services	DTF	-		

Source: VAGO summary of objective changes in DTF's BP3 2022-23 and BP3 2023-24.

# Appendix F: Departmental output changes

Each year, departments may change outputs that they report on. Figures F1 and F2 show the changes to outputs between BP3 2022–23 and BP3 2023–24.

Figure F1: Departn	nental output cha	anges between	BP3 2022-	-23 and 2023-24

Department	2022–23 output	Reason	2023–24 output	
DE	Early Childhood Education	Disaggregation of output group to more accurately reflect service delivery, improve	Kindergarten Delivery	
		accountability and better align with standard output practice across government.	Early Childhood Sector Supports and Regulation	
	School Education – Primary	Disaggregation of output groups to more accurately reflect service delivery, improve	School Education – Primary	
		accountability and better align with standard —output practice across government.	School Education – Secondary	
	School Education – Secondary		Supports for School and Staff	
			Promoting Equal Access to Education	
	Support Services Delivery	Renamed to more accurately reflect service delivery related to wellbeing supports.	Wellbeing Supports for Students	
	Support for Students with Disabilities	Renamed to more accurately reflect service delivery to support students with a disability.	Additional Supports for Students with Disabilities	
	Strategy, Review andThis output group has been removedRegulationmachinery-of-government changes. Fperformance measures have been mothe Supports for Schools and Staff output		Nil	
DEECA	Climate change	This output has been renamed to better reflect the deliverables of the portfolio.	Climate Action	
	Resources	The Resources output was transferred from DJPR to DEECA as a result of a machinery- of-government change.	Resources	
	Agriculture	The Agriculture output, with the exception of game management, was transferred from DJPR to DEECA as the result of a machinery- of-government change.	Agriculture	
DGS	Protection of Children, Personal Identity and Screening Services	This output was transferred to DGS as a machinery-of-government change. The output has been renamed to better reflect the services being provided.	Identity and Worker Screening Services	
	Local Government and Suburban Development	The Local Government portion of this output was transferred to DGS as a machinery-of- government change. The output has been renamed to better reflect the services being provided.	Local Government	

Department	2022–23 output	Reason	2023–24 output	
DH	Medical Research (sub- output)	Transferred from DJPR.	Medical Research	
DJSIR	Industry, Innovation, Medical Research and Small Business	The Medical Research portion of the output was transferred to DH as the result of a machinery-of-government change.	Industry, Innovation and Small Business	
	Trade and Global Engagement	The Invest Victoria output was transferred from DTF as a result of a machinery-of-	(Output) Trade and Investment	
		government change and has been combined with Trade and Global Engagement to form a new output. The	(Sub-output) Trade and Global Engagement	
		2 areas will form sub-outputs.	(Sub-output) Investment Attraction	
	Local Government and Suburban Development	The Local Government portion of the output was transferred to DGS as the result of a machinery-of-government change.	Suburban Development	
	Sport, Recreation and Racing	The Racing portion of the output was transferred to DJCS as the result of a machinery-of-government change.	Sport and Recreation	
	Sustainably Managed Fish This output was transferred to the department from DoT as the result of a machinery-of-government change.		Fishing, Boating and Game Management	
	Agriculture	The Agriculture output, with the exception of game management, was transferred to DEECA as the result of a machinery-of- government change. Game management has moved to the new output 'Fishing, Boating and Game Management'.	Fishing, Boating and Game Management	
DICS	Gambling and Liquor Regulation	This output has been renamed to reflect machinery-of-government changes that took place on 1 January 2023.	Racing, Gambling, Liquor and Casino Regulation	
OPC	Economic Policy Advice and Support	Renamed to reflect the broader Land Coordinator General functions established in the department on 1 January 2023.	Economic Policy Advice and Land Coordination	
DTP	Road Operations	This sub-output has been disaggregated	Road Network Performance	
	Road Network Performance	into 2 sub-outputs (Registration and Licencing, and Road Network Performance) to enhance transparency.	Registration and Licencing	
	Road asset management	ad asset management This output has been moved from the former objective 'Deliver investments that achieve social and economic benefits' to the objective 'Reliable and people-focused transport services'.		
	Business Precincts	This output has been transferred from DJPR and renamed due to machinery-of- government changes.	Precincts	
	Office of the Victorian Government Architect	This output has been transferred from DPC and aggregated into the Building output due to machinery-of-government changes.	Building	
	Land Use Victoria	This output has been renamed to reflect changes to the output due to machinery-of-government changes.	Land Services	

Source: VAGO summary of output changes in DTF's BP3 2022–23 and BP3 2023–24.

#### Figure F2: Summary of departmental output transfers between BP3 2022–23 and 2023–24

Entire outputs moved between departments	Old department	New department
Regulation of the Victorian Consumer Marketplace	DJCS	DGS
Protection of Children, Personal Identity and Screening Services*	DJCS	DGS
Digital Strategy and Transformation	DPC	DGS
Management of Victoria's Public Records	DPC	DGS
Services to Government	DTF	DGS
Medical Research	DJPR	DH
Invest Victoria	DTF	DJSIR
Resources	DJPR	DEECA
Training, Higher Education and Workforce Development	DET	DJSIR
Building	DELWP	DTP
Business Precincts	DJPR	DTP
Land Use Victoria	DELWP	DTP
Office of the Victorian Government Architect	DPC	DTP
Planning and Heritage	DELWP	DTP
Sustainably Managed Fish and Boating Resources	DoT	DJSIR

Outputs split between departments	Old department	New departments	
Local Government and Suburban Development	DJPR	DGS	
		DJSIR	
Sport, Recreation and Racing	DJPR	DJCS	
		DJSIR	
Agriculture	DJPR	DEECA	
		DJSIR	
Justice Policy, Services and Law Reform	DJCS	DJCS	
		DPC	

Source: VAGO summary of output changes in DTF's BP3 2022–23 and BP3 2023–24. \*As reported in BP3 2023–24. DJCS has advised that this output did not move in its entirety to DGS, with one performance measure relating to adoption services moving to the DJCS 'Advocacy, Human Rights and Victim Support' output.

# Appendix G: New performance measures by department, by attribute

#### Department Attribute BP3 2023-24 DE Quality 14 Quantity 26 Timeliness 2 Total 42 DEECA 2 Quality 10 Quantity Timeliness 4 Total 16 DFFH Quality 2 8 Quantity Timeliness 1 Total 11 DGS Quality \_ Quantity 4 Timeliness \_ 4 Total DH Quality \_ 11 Quantity Timeliness 2 Total 13 DJSIR Quality \_ 1 Quantity Timeliness \_ Total 1 DJCS Quality 1 Quantity 6 Timeliness 10

#### Figure G1: Number of new performance measures by department by attribute

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Total

Quality

DPC

Department	Attribute	BP3 2023–24
	Quantity	4
	Timeliness	2
	Total	6
DTP	Quality	3
	Quantity	2
	Timeliness	1
	Total	6
DTF	Quality	3
	Quantity	1
	Timeliness	-
	Total	4
Grand total		120

Source: VAGO analysis of DTF's BP3 2023-24.

# Appendix H: Discontinued performance measures

Department	Total	Total number of measures departments propose to discontinue				PAEC requested department to consider issues with measure		
	Quality	Quantity	Timeliness	Total	Quality	Quantity	Timeliness	Total
2023–24								
DE	20	33	1	54	2	_	1	3
DEECA	2	14	_	16	_	-	_	_
DFFH	4	4	2	10	_	-	_	_
DGS	-	5	2	7	_	1	_	1
DH	3	10	_	13	_	1	_	1
DJSIR	2	9	1	12	_	5*	_	5
DJCS	2	7	_	9	1	2	_	3
DPC	2	2	_	4	1	_	_	1
DTF	_	1	_	1	_	_	_	_
DTP	2	5	1	8	1	_	_	1
Total	37	90	7	134	5	9	1	15

Figure H1: Output performance measures departments propose to discontinue in 2023–24

Source: DTF's BP3 2023–24 and PAEC's 2023–24 Budget Estimates report.

\*Through its analysis of DJSIR's performance measures in its 2023–24 Budget estimates report, PAEC identified issues with 5 measures that were proposed to be discontinued. Two of these measures formed part of DPC's departmental performance statements in 2022–23; however, due to revised funding arrangements, funding sits with DJSIR as at 1 July 2023. PAEC considers there is no need to discontinue these measures, but has recommended DJSIR take responsibility for them.

# Auditor-General's reports tabled during 2023–24

Report title	Tabled
Cybersecurity: Cloud Computing Products (2023–24: 1)	August 2023
Responses to Performance Engagement Recommendations: Annual Status Update 2023 (2023–24: 2)	August 2023
Eloque: the Joint Venture Between DoT and Xerox (2023–24: 3)	October 2023
Domestic Building Oversight Part 1: Regulation (2023–24: 4)	November 2023
Employee Health and Wellbeing in Victorian Public Hospitals (2023–24: 5)	November 2023
Reducing the Illegal Disposal of Asbestos (2023–24: 6)	November 2023
Auditor-General's Report on the Annual Financial Report of the State of Victoria: 2022–23 (2023–24: 7)	November 2023
Contractors and Consultants in the Victorian Public Service: Spending (2023–24: 8)	November 2023
Major Projects Performance Reporting (2023–24: 9)	November 2023
Fair Presentation of Service Delivery Performance – 2023 (2023–24: 10)	November 2023

All reports are available for download in PDF and HTML format on our website at https://www.audit.vic.gov.au

# Our role and contact details

The Auditor- General's role	For information about the Auditor-General's role and VAGO's work, please see our online fact sheet <u>About VAGO</u> .
Our assurance services	Our online fact sheet <u>Our assurance services</u> details the nature and levels of assurance that we provide to Parliament and public sector agencies through our work program.
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